2018-2019 Fiscal Year Summary Act 45 of 2010 Restraining Pregnant Females Pennsylvania Department of Corrections

Correctional institutions in Pennsylvania are required to ensure the safety of pregnant prisoners or detainees in their custody within the facility and during transport outside of the facility. The restraint of a pregnant prisoner is considered an extraordinary occurrence and is permissible only when the prisoner or detainee presents a substantial flight risk or if there are extraordinary medical or security risks to the prisoner, the staff of the correctional institution or medical facility, other prisoners or the public.

When the use of restraints is deemed necessary it is the responsibility of the correctional institution to provide adequate personnel to monitor a pregnant prisoner or detainee for the duration of her stay at a medical facility, in addition to her transport to and from the medical facility. If a restraint is used, the prisoner or detainee must always be accompanied by correctional institution staff with the ability to release the restraint, shall it become medically necessary. If a doctor, nurse or other health professional requests it, correctional institution staff must remove all restraints.

If there is knowledge that the prisoner is in the second or third trimester of pregnancy, the least restrictive restraint necessary should be used. Restraints shall not be used during any stage of labor, any pregnancy-related medical distress, any period of delivery, any period of postpartum, or for transport to a medical facility after the beginning of the second trimester of pregnancy without a determination that the prisoner presents a substantial flight risk or the existence of an extraordinary medical or security risk.

Act 45 of 2010 (SB 1074) establishes the documentation requirements for county jails and state correctional institutions that must be met in reporting incidents of restraint applied to pregnant prisoners or detainees. Initial reports are submitted in writing through a Monthly Extraordinary Occurrence Report to Pennsylvania Department of Corrections (DOC). Should a use of restraint occur, individual and separate written findings for each incident must accompany the report and must note the type of restraints utilized, the trimester of pregnancy and a justification for the use of restraints.

Act 45 also requires the Pennsylvania DOC to provide a written report to the Governor's Office summarizing the use of restraints on pregnant prisoners or detainees incarcerated in State Correctional Facilities or County Jails. This document is the eighth annual report completed under Act 45 and covers the 2018-2019 fiscal year.

Between July 1, 2018 and June 30, 2019, the DOC received reports of pregnant inmates being restrained from 8 of the 58 county jails that house females in Pennsylvania. Fifty counties did not submit any Extraordinary Occurrence Reports of pregnant inmates being restrained during FY 2018-19. During this time, there were zero incidents of restraining pregnant inmates within the DOC's State Correctional Institutions.

A total of 21 separate incidents, involving seventeen different inmates were reported from county jails. The reported age of the pregnant inmates ranged from 19 to 37.

Data on trimester of pregnancy was documented for nine out of the 17 inmates involved. Of those reported, three inmates were in the 1st trimester of pregnancy, four inmates were in the 2nd trimester of pregnancy, one inmate was in the 3rd trimester of pregnancy and one inmate was postpartum. Of the reported incidents, six occurred during transport to a medical facility, four occurred in a medical facility and eleven within the correctional facility.

Restraints were administered as follows:

- Handcuffs were used in 16 incidents.
- Ankle shackles or an ankle cuffed to a bed were used in five incidents.
- A waist belt restraint was used in one incident.
- Oleoresin capsicum was used in one incident.
- Restraint chairs were used in five incident.
- A suicide gown was used in one incident.
- One incident did not detail the type of restraint used.

Harm to self of staff is cited as the reason for the use of restraints on pregnant females in seven reported incidents. Additionally, three incidents cited and Inmate assault or fight, six incidents cited transportation, and five incidents cited inmate's refusal to cooperate as the reason for the use of restraints.

A breakdown of the incidents by county is shown below, followed by a three-year overview of the use of restraints by type.

Summary of Restraints Used on Pregnant Inmates, by County Jail July 1, 2018 – June 30, 2019

County Jail / Institution	Number of Incidents	Types of Restraints	Incidents by Trimester	Number of Inmates
Allegheny	9	Handcuff only (3) Handcuffed to bed (2) Restraint Chair(1) Handcuffs & OC (1) Handcuff & Restraint chair (1) Suicide Gown & Restraint Chair(1)	2 – 1 st Trimester 4 -2 nd Trimester 3- Unknown	6
Berks	2	Restraint Chair & Handcuffed to bed (1), Handcuffed to bed (1)	1 – Unknown 1-Postpartum	2
Columbia	2	Handcuffs(1), Restraint Chair (1)	1 -2 nd Trimester 1 - Unknown	2
Dauphin	1	Handcuffs and Ankle Shackles (1)	1- 2 nd Trimester	1
Huntingdon	1	Handcuffs and Waist belt(1)	1 – 1 st Trimester	1
Montgomery	1	Handcuff and Ankle Shackle(1)	3 – 3 rd Trimester	1
Somerset	3 2	Handcuffs Only (1) Handcuffs & Ankle Shackles (2)	3 – Unknown	2 2
York	2	Handcuffs Only(1) Unknown(1)	2 – Unknown	2
Total	21			17

Restraint of Pregnant Inmates 3-Year Overview

Comp. Jeill.	Number	Total Series	Mumbo	Handons	Wait	Rostra: Belt	Anklo Chai	Georgia Ches	Suicial Gosici	Number Own	Total a Strain	Mumber	Hang	100 St.	Waje	Restrai	Ankle o. Chair	Jeoresin ackles	Number Cum	Total Sesting	Mumber	Hans	Sunon 78 607	Waje	Restract Berr	Ankle S. Chair	Moresin Chies
	2018	-2019		Ту	ре с	of Re	stra	int		2017	-2018		Type of Restraint					2016	Type of Restraint								
Allegheny	6	9	7	-	3	-	1	1	-	N/S									N/S								
Berks	2	2	1	•	1	1	-	•	•	3	4	1	1	-	3	•	•	•	1	1	1	-	1	-	1	•	-
Columbia	2	2	1	-	1	-	-	-	-	N/S									1	1	1						
Dauphin	1	1	1	-	-	1	-	-	-	1	1	-	-	•	1	-	-	-	1	2	1	-	-	2	-	1	-
Huntingdon	1	1	1	1	-	-	-	-	-																		
Lancaster	N/S									1	1	1	-	-	-	1	•	•	1	1	1	-	-			•	-
Lebanon	N/S									1	1	-	-	-	-	-	-	1									
Luzerne	N/S									2	4	3	-	-	1	3	-	-	1	2	2	-	1	2	1	-	-
Lycoming	N/S									1	1	1	-	•	-	-	-	•	N/S								
Montgomery	1	1	1	-	-	1	-	-	•	2	3	3	-	-	-	1	1	-	1	1	1	-	-	-	-	-	-
Somerset	2	3	3	-	-	2	-	-	-	N/S									1	1	1	-	-	-	-	-	-
York	2	2	1	-	-	-	-	-	1	N/S									1	1	1	-	-	-	-	-	-
SCI-Muncy	N/S									N/S									1	1	1	-	-	-	-	-	-
Total:	17	21	16	1	5	5	1	1	1	11	15	9			5	5	1	1	8	10	9		2	4	2	1	

N/S - Nothing submitted

An overview of the last three years reveals that 13 of the 58 county jails and 1 State Corrections Institution that house females have reported incidents involving the use of restraints on pregnant prisoners or detainees. It is not known whether outside agencies who transport pregnant prisoners were without incident, or failed to report. Additionally, some Extraordinary Occurrence Reports received lack critical information, such as trimester of pregnancy, type of restraint and the required separate written findings describing the circumstances that led to the determination that the prisoner or detainee represented a substantial flight risk or a safety threat.